

MLPs for Renewables: Complement or Substitute for Tax Credits?

Presented to:
Renewable Energy
M&A Transactions

Presented by:
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About *The Brattle Group*

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Recent Brattle Work in...

Renewables

- ◆ FERC testimony on behalf of Atlantic Wind Connection
- ◆ Regulatory support for wind developer facing curtailment
- ◆ Projection of REC prices for midwest wind developer
- ◆ Advice to MA Attorney General in review of Cape Wind PPA
- ◆ Renewables integration cost estimates for several utilities
- ◆ Economic impact of renewable energy development for an RTO

MLPs

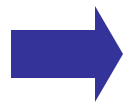
- ◆ Key contributor to FERC technical conference on MLPs in 2008
- ◆ Testimony before FERC on cost of capital for pipeline MLPs
- ◆ Valuation of MLP assets

Industry/ Policy Dialogue on MLPs for Renewables

- ◆ Chadbourne & Parke (3/2006)
- ◆ AWEA (11/2010)
- ◆ Bipartisan Policy Center (3/2011)
- ◆ Congressional Research Service (6/2011)
- ◆ Hudson Clean Energy Partners (9/2011)

Context for Discussion

1. Limitations of tax credits
2. MLPs a complement to tax credits
3. MLPs “in lieu of tax credits”?



For illustration, focus on wind

1. Limitations of Tax Credits

Integral to renewable industry since 1990s...

...but face key challenges:

- ◆ “Friction” of 3rd party tax equity
- ◆ Diminished absorption in weak economy
- ◆ End of treasury grants (stimulus program)

1. Limitations of Tax Credits

High cost of tax equity:

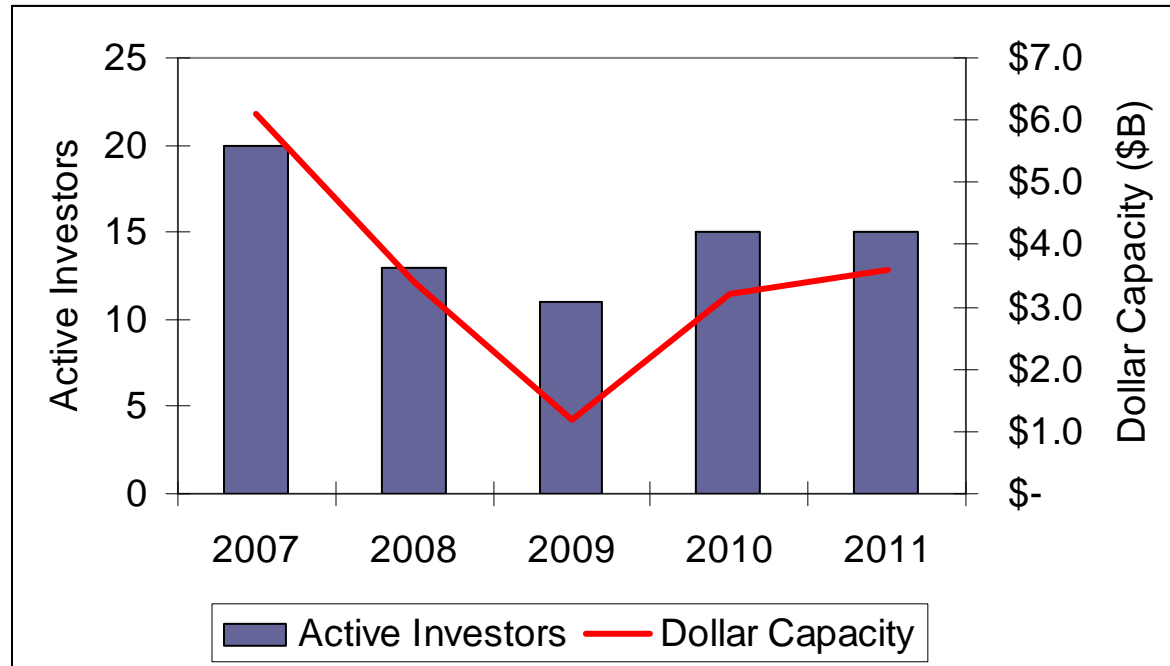
- ◆ Finite universe of investors
- ◆ Industry focus needed (not just tax appetite)
- ◆ Debt-like risks...

...but pre-tax equivalent cost of capital has ranged from 9% - 15%*

* USPREF, September 2011

1. Limitations of Tax Credits

Tax investor pool is contracting...



Source: USPREF

*...while tens of billions in North American renewables investment is projected**

* Bloomberg New Energy Finance, November 2011

1. Limitations of Tax Credits

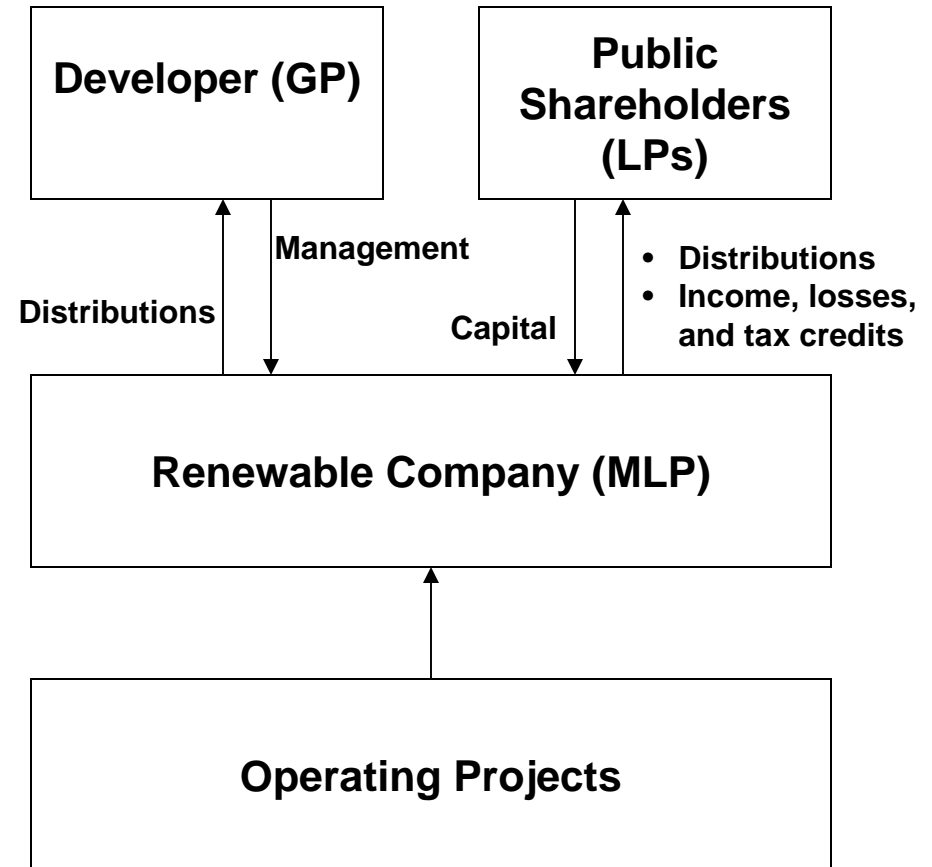
Expiration of Treasury Grants:

- ◆ Treasury grants in lieu of tax credits took friction out of the system
- ◆ Program expires at year end 2011

2. MLPs as Complement to Tax Credits

Key characteristics of MLPs:

- ◆ Publicly traded partnership
- ◆ Pass-through tax treatment
- ◆ Qualifying income passive, except “mineral or natural resource[s]”
- ◆ Partnership terms require most cash paid out
- ◆ Key differences from customary wind financing:
 - Public float
 - Individual investors



2. MLPs as Complement to Tax Credits

Perceived incremental benefits:

- ◆ Expanded population of “tax-equity” investors
- ◆ Standardization and greater liquidity
- ◆ Reduced cost of capital

But, without change in law:

- ◆ Renewable MLPs would be taxed like C-Corps.
- ◆ Passive loss and at-risk rules limit appetite for tax credits

2. MLPs as Complement to Tax Credits

Is legislative push worth the effort?:

Threshold Issues:

- ◆ Reduced cost of capital?
- ◆ Renewable energy assets suitable?
- ◆ Appetite from investing public?

Key Considerations:

- Tax efficient route to public markets
- Breadth of investor pool
- Liquidity benefits
- Capital structure options
- Project maturity and stability
- Potential portfolio diversification
- Growth prospects
- Individual investment opportunity
- Existing mutual funds and ETFs
- Due diligence and management

2. MLPs as Complement to Tax Credits

Public ownership introduces new dimensions of economic performance:

- ◆ Going concern vs. standalone projects
- ◆ Growth imperative:
 - Economies of scale and other efficiencies
 - Accretive transactions
 - Financial leverage

2. MLPs as Complement to Tax Credits

More analysis needed:

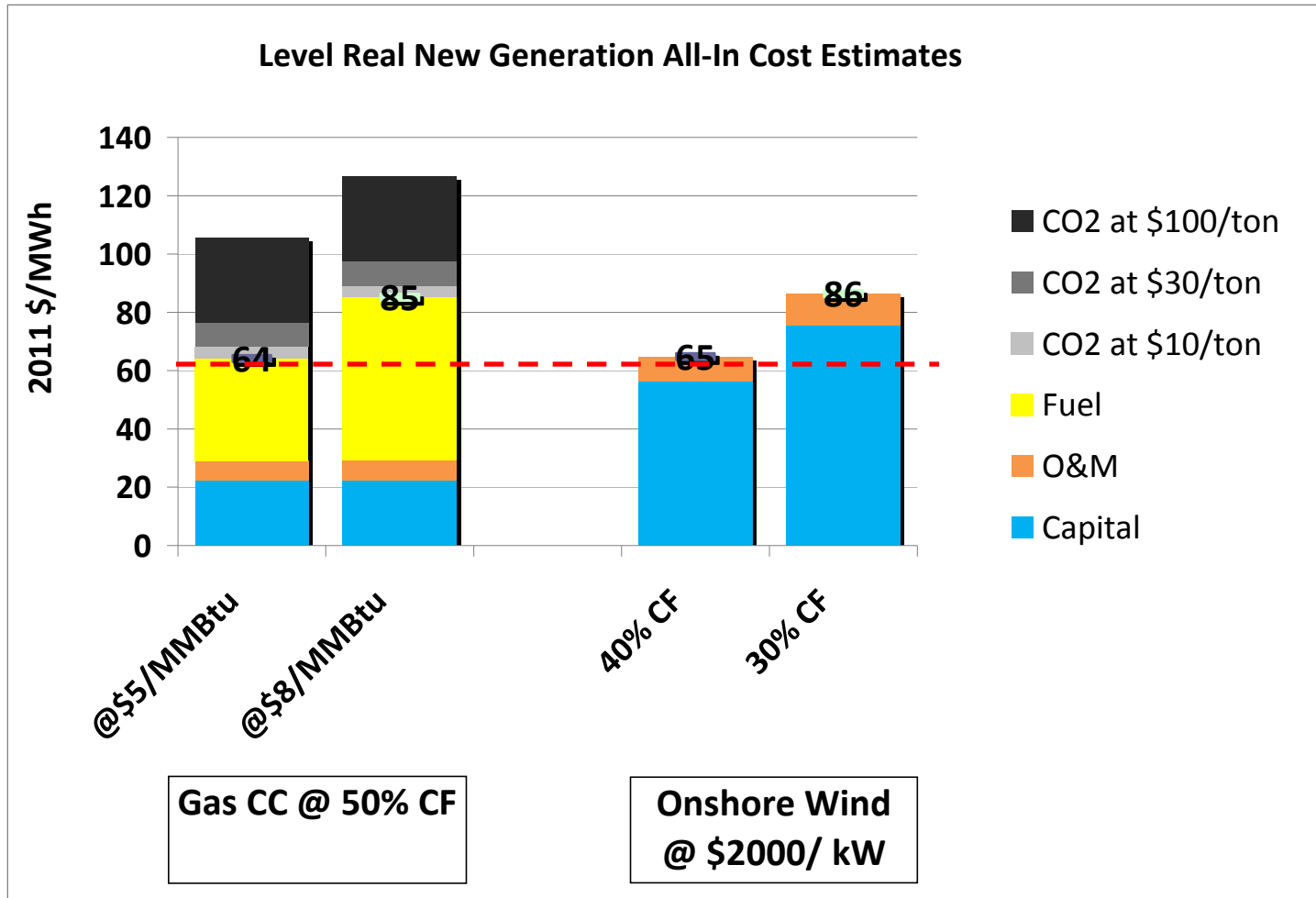
- ◆ Benefits to electricity consumers
- ◆ Impact on tax base
- ◆ Impact on existing tax equity markets
- ◆ Incremental economic activity and jobs
- ◆ Public support for renewables

3. MLPs “in lieu of tax credits”?

- ◆ Possible expiration of tax credits after 2012
 - ◆ Glide path to Grid Parity
 - ◆ MLPs the right structure for the future?
- ➔ Maybe, but no substitute for tax credits

3. MLPs “in lieu of tax credits”?

Glide Path to Grid Parity – Wind Example

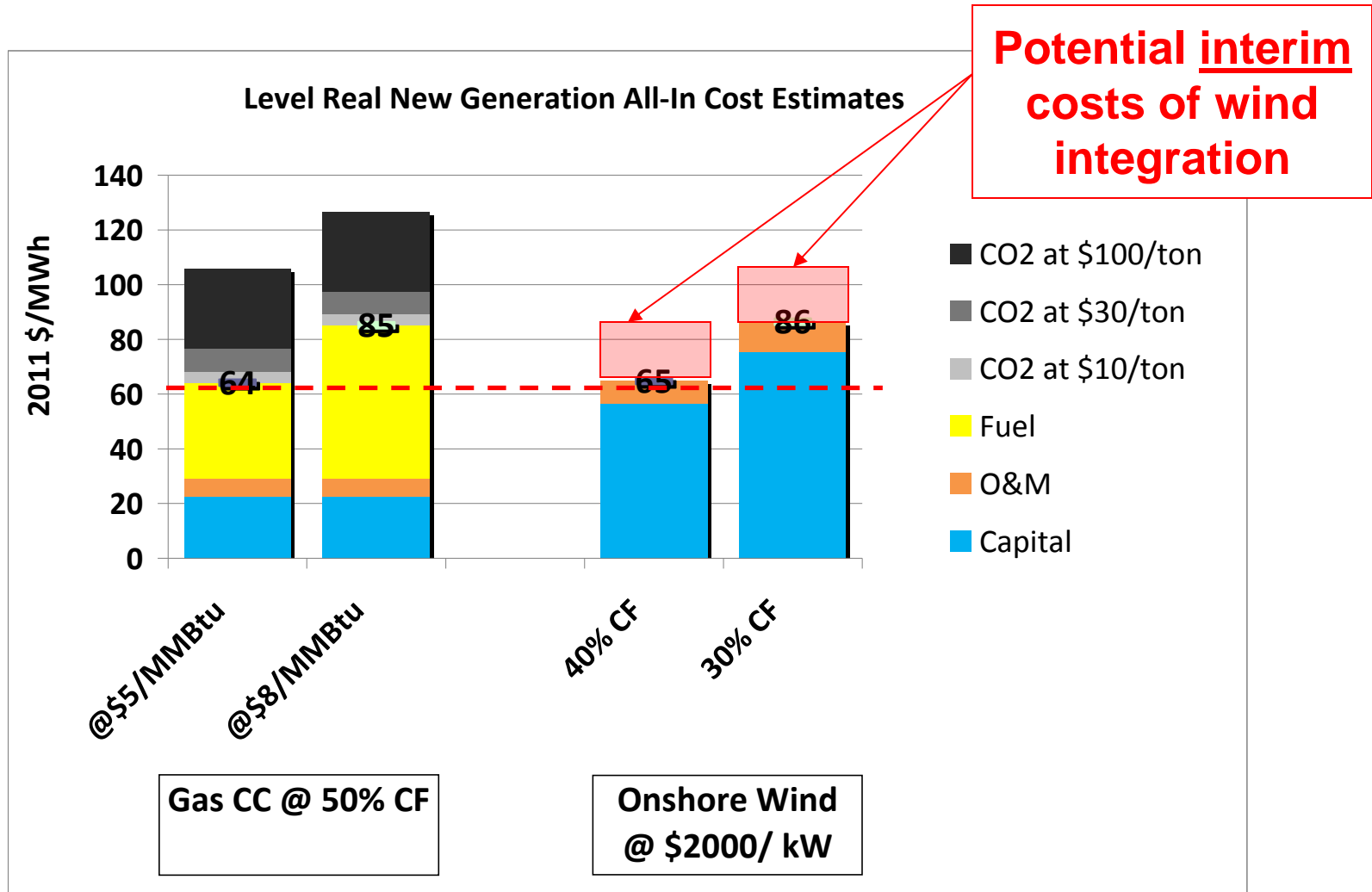


3. MLPs “in lieu of tax credits”?

However, interim costs of wind integration remain:

- ◆ Various integration studies for CAISO, NYISO, ERCOT, NREL, and SPP have employed distinct methodologies...
...but yield consistent results:
- ◆ Studies have estimated interim integration costs at \$5 to \$20 per MWh
- ◆ These costs will be mitigated in due course by:
 - Improved forecast data from renewables
 - Wind dispatch/ operating protocols
 - Intra-hourly scheduling
 - Mechanisms to improve use of existing generation
 - Alternative technology incentive programs

3. MLPs “in lieu of tax credits”?



3. MLPs “in lieu of tax credits”?

With some additional leverage, MLP appears to offset loss of PTC based on yield of 8%...

(example of 100MW wind project)

| | | | PTC w. Tax Equity | Delta | MLP Yield |
|----|-------------------------------|--------|-------------------------|-------|--------------|
| 1 | Assumptions | | | | |
| 2 | Capacity Factor | % | 40% | 0% | 40% |
| 3 | Revenue Requirement | \$/MWh | 53 | - | 53 |
| 4 | Production Tax Credit | \$/MWh | 22 | (22) | - |
| 5 | 3rd Party Equity Cost* | % | 12% | -4% | 8% |
| 6 | Capital Structure | | | | |
| 7 | Debt | \$M | 60 | 40 | 100 |
| 8 | 3rd Party Equity | \$M | 100 | (10) | 90 |
| 9 | Developer Equity | \$M | 40 | (30) | 10 |
| 10 | Total | \$M | 200 | - | 200 |
| 11 | Cash Flow | | | | |
| 12 | EBITDA | \$M | 15.7 | - | 15.7 |
| 13 | Interest @ 7% | \$M | (4.2) | (2.8) | (7.0) |
| 14 | 3rd Party Equity | \$M | (12.0) | 5.1 | (6.9) |
| 15 | PTC | \$M | 7.7 | (7.7) | - |
| 16 | Net Cash Flow | \$M | 7.2 | (5.4) | 1.8 |
| 17 | Developer Pre-Tax Ret. | % | 12% | 0% | 12% |

* Pre-tax

3. MLPs “in lieu of tax credits”?

...but total return target of 11% would require increased revenues to maintain economics:

| | | PTC w. Tax Equity | Delta | MLP Total Return |
|----|-------------------------------|-------------------------|--------|------------------------|
| 1 | Assumptions | | | |
| 2 | Capacity Factor | % | 40% | 40% |
| 3 | Revenue Requirement | \$/MWh | 53 | 62 |
| 4 | Production Tax Credit | \$/MWh | 22 | - |
| 5 | 3rd Party Equity Cost* | % | 12% | 11% |
| 6 | Capital Structure | | | |
| 7 | Debt | \$M | 60 | 100 |
| 8 | 3rd Party Equity | \$M | 100 | 90 |
| 9 | Developer Equity | \$M | 40 | 10 |
| 10 | Total | \$M | 200 | 200 |
| 11 | Cash Flow | | | |
| 12 | EBITDA | \$M | 15.7 | 18.7 |
| 13 | Interest @ 7% | \$M | (4.2) | (7.0) |
| 14 | 3rd Party Equity | \$M | (12.0) | (9.9) |
| 15 | PTC | \$M | 7.7 | - |
| 16 | Net Cash Flow | \$M | 7.2 | 1.8 |
| 17 | Developer Pre-Tax Ret. | % | 12% | 12% |

* Pre-tax